Auckland DistrictSTAFFBoard PolicyHealth Board(Section 6)Manual

# **CONFLICT OF INTEREST**

### **Overview**

#### **This Document**

This document outlines the policy to ensure decisions made by our District Health Board are not influenced by the personal interests of its employees. The District Health Board acknowledges that conflicts do exist from time to time; with openness and transparency, these can be managed positively.

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#### Introduction

#### **Purpose**

Our District Health Board is committed to providing a fair, ethical and accountable environment for the conduct of health system operations. All employees are expected to perform duties in a fair and unbiased way and not to make decisions which are affected by private interests or personal gain. The integrity and fairness of the decisions and actions taken by employees could be undermined if, when performing their duties, a conflict between the District Health Board and private interests exists or appear to exist.

To protect the integrity of the District Health Board and its employees, conflicts of interest need to be properly managed. Employees have an on-going obligation to disclose any conflict of interest.

Conflicts of interest must be as transparent as possible. The generally accepted view is that where conflict between the organisation's duty, requirements and private interest exists, matters must be resolved in the organisation's interest.

#### Scope

This policy applies to all District Health Board employees. It includes commercial transactions and recruitment of employees, any person seconded or contracted to the Auckland DHB and students training in DHB premises, as well as clinical research and related activities such as funding and research grants.

Employees must disclose all interests, regardless of whether they consider they may or may be in conflict with Auckland DHB.

The procedures by which Board members and members of committees identify, declare and manage conflicts of interest are set out in:

- The Auckland DHB Governance Manual
- Part 2 of the Crown Entities Act 2004
- Schedule 3 of the New Zealand Public Health and Disability Act 2000

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# Introduction, Continued

# **Associated Documents**

The table below indicates other documents associated with this policy.

Type	<b>Document Titles</b>
NZ Legislation	Crown Entities Act 2004
	<ul> <li>NZ Public Health and Disability Act 2000</li> </ul>
	Employment Relations Act 2000
Board Policies	Conduct - Standards
	Discipline & Dismissal
	Sponsorship, Donations, Gifts and Corporate
	Hospitality Policy
	Delegated Authority Policy
Other	<ul> <li>Auckland DHB Governance Manual</li> </ul>
	Staff Interests Register
	<ul> <li>Managing Conflicts of Interest – Good</li> </ul>
	Practice Guide (2007) – Office of the
	Auditor-General
	PBE IPSAS 20 Related Parties Accounting
	Standard
	• Conflict of Interest Guidelines for DHBs –
	Ministry of Health

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## **Policy Statements**

#### **Policy Statements**

Where an employee or their related party has an interest (or potential interest) in a transaction – financial, professional or personal –or could be influenced or perceived as being influenced by a personal or private influence which may potentially conflict with their obligations to the District Health Board, they must declare that interest to the appropriate Manager or Clinical Head.

Where an employee or their related party has a (potential) conflict of interest, this must be discussed with the appropriate Manager/ Clinical Head, and they are to decide whether any change to the employee's activities is required to mitigate any conflict.

Employees have an on-going obligation to disclose actual, potential or perceived conflicts of interest. They should err on the side of caution; if they are unsure whether they have a conflict of interest in a particular situation they should discuss the matter with their manager or professional lead.

Where an employee or their related party has a conflict of interest and has knowingly withheld this information, and/or acted to their own advantage, the employee may be subject to disciplinary action up to and including dismissal.

Conflicts of interest must be either eliminated or managed in the best interest of the DHB.

#### **Key Words**

Key words to be recorded for Intranet search functions related to this topic are as follows:

- Transaction
- Interest in a transaction
- Conflict of Interest
- Related party
- Gifts
- Sponsorship
- Donation
- Corporate Hospitality

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### **Conflict of Interest**

# The Meaning of Conflict of Interest

Conflict of interest exists when it is likely that an employee could be influenced or could be perceived to be influenced by a personal or private interest **in any transaction** whilst carrying out their responsibilities for the District Health Board.

#### Transaction means:

- The exercise or performance of a function, duty, or power of the District Health Board; or
- An arrangement, agreement, or contract to which the DHB is a party; or
- A proposal that the District Health Board enter into an arrangement, agreement, or contract.

The functions the relevant individual performs, and delegated authorities that employee holds at the District Health Board, will need to be considered to determine how a conflict of interest may arise.

A personal or private interest are those interests that can bring benefit or disadvantage to an employee as an individual, or to others whom the employee may wish to benefit or disadvantage.

#### Related party means:

- A friend
- A relative or close member of the family
- An associate

Close members of the family of an individual are those family members who may be expected to influence, or be influenced by, that person in their dealings with the entity and include:

- a) That persons children and spouse or domestic partner
- b) Children of that persons spouse or domestic partner; and
- c) Dependants of that person or that persons spouse or domestic partner

An Interest in a transaction that can lead to a conflict of interest may exist where an employee:

- Will derive financial benefit from the transaction
- Has financial interest in another party to a transaction

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### Conflict of Interest, Continued

# The Meaning of Conflict of Interest continued

- Is a director, officer or trustee of another party to the transaction, or is a person who will or may derive a material financial benefit from the transaction
- Has an interest in another party tendering for work which the District Health Board is contesting
- Is a shareholder of another party to the transaction
- Is the parent, child, or spouse of another party to the transaction, or a person who will or may derive a financial benefit from the transaction

#### Examples of interests employees should consider are:

- Shares they own
- Their having made or received a donation or gift
- Their being an adviser, employee, trustee or director of another business or organisation
- Their being a member of a professional body
- Their family affiliations
- Any business proposals they are developing

See Appendix 1 for a list of situations where conflicts of interest may potentially occur. Be aware that these are examples only and that the list is not exhaustive.

#### Perceived and Potential Conflicts of Interest

Conflicts of interest can be actual, perceived or potential.

An actual conflict of interest involves a direct conflict between an employee's current duties and responsibilities and existing private interests.

A perceived or apparent conflict of interest can exist where it could be perceived, or appears, that an employee's private interests could improperly influence the performance of their duties, whether or not this is the case.

A potential conflict of interest arises where an employee has private interests that could conflict with other official duties in the future.

For advice, please contact the head of the decision making group to which you belong or your relevant manager.

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### Conflict of Interest, Continued

# Competing Interests or Conflict of Duties

Conflicts of interest can also arise where an individual has official roles in more than one public organisation. In these situations, it may be difficult for a public official to keep the roles separate and this can lead to poor performance of one of the roles, at least, and unlawful or improper decision making at worst, or improper use of information to give advantage to the second organisation, etc.

These types of conflict are not always recognised because no private interest is involved or apparent. These situations are usually described as one of competing interests or a conflict of duty, and are best managed on the same basis as conflict of interest.

#### Deciding if a Conflict of Interest Exists

Employees should ask themselves the following questions to help decide if a conflict of interest exists or could be perceived by any person to exist:

- Do I, a relative, friend or associate stand to gain/loss financially from the District Health Boards decision or action on this matter?
- Do I, a relative, friend or associate stand to gain/loss in any way from the District Health Board's decision/action?
- Am I in a position to influence decision making about a matter related to a potential personal or professional interest?
- Have I made any promises or commitments in relation to this matter?
- Have I received a benefit or hospitality from someone who stands to lose or gain from the District Health Boards decision/action?
- Am I a member of an association, club or professional organisation, or do I have particular ties or affiliations with organisations or individuals, who stand to lose or gain from the District Health Boards consideration of the matter?
- Could there be benefits for me in the future that could cast doubt on my objectivity?
- If I do participate in assessment or decision-making, would I be happy for my colleagues and the public to be aware of any association or connection?

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### Conflict of Interest, Continued

# Deciding if a Conflict of Interest Exists continued

- Would a fair and reasonable person perceive that I was influenced by personal interest in performing my public duty?
- Do I need to seek advice or discuss the matter with an objective party?
- Am I confident of my ability to act impartially and in the public interest?
- Do I need to declare the matter to my manager or to the relevant decision making group?
- Might I be perceived as favouring a particular person or firm because of a longstanding association?
- Am I in a position to influence development of a particular strategy or policy that will guide future decisions from which I may benefit personally?
- When I am making a presentation or recommendation to the Board or other decision making group, are they aware of my interests (including private practice commitments) which might be perceived as influencing the advice I am giving?

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#### **Disclosure and Documentation**

#### Disclosure of Conflict of Interest

After determining that a conflict of interest may exist in a particular situation, the individual employee must disclose any actual or potential interest they have (whether pecuniary or non-pecuniary). Disclosures should be made at the earliest opportunity on the declaration of interests form and documented in the interests register.

The employee should disclose to their manager and/or any relevant decision making group, or the responsible decision making person, his or her conflict of interest at the first available opportunity, for a decision as to what action should be taken to avoid or deal with the conflict. Disclosures are to be treated as confidential if appropriate. A disclosure should provide relevant information such that management can make an informed decision about how best to manage the actual or potential conflict of interest.

#### Specific information disclosed must include:

- The position at issue (the role) and its functions and duties specifically in relation to the transaction
- The potential value (direct and indirect) of the transaction
- The way in which the interest or conflict will or may impact on the performance of the employees role
- An explanation of any personal benefit perceived, actual or potential, direct or indirect, financial or otherwise – resulting from the transaction
- Possible future involvements and benefits

Disclosures should be made verbally and in writing. An employee who has a conflict of interest must ensure that the interest is reported to the Corporate Business Manager for recording in the Staff Interests Register.

If an employee, their manager or professional lead is uncertain whether a particular situation constitutes a conflict of interest they should err on the side of caution and arrange for the interest to be declared and recorded in the interests register. If further advice is needed on whether or not the particular situation constitutes a conflict of interest, the matter can be referred to the Corporate Business Manager for guidance.

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## **Disclosure and Documentation, Continued**

#### **Documentation**

Employees are to complete the Declaration of Interests form and provide it to their manager who will manage the potential conflict of interest. The manager will provide the form to the Corporate Business Manager for recording in the Staff Interests Register.

The existence of a conflict of interest by a member of staff must be documented in an Interests Register.

#### This documentation should note:

- The name of the employee
- The nature of their interest in the transaction, and
- What role they had in the transaction e.g. No role, only involved in the discussion but not the decision, full involvement.

#### **Interests Register**

An Interests Register is to be maintained by the Corporate Business Manager to record all interests (actual or potential).

# The Register is to incorporate as a minimum the following information:

- Name of the person declaring the interest
- Name of the person the interest was declared to
- Date of declaration
- Organisation or individual involved
- Brief description of matter
- Action taken/comments and how the conflict of interest will be managed/mitigated.

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## **Options & Appeals**

# Options for Dealing with a Conflict of Interest

Generally, if a pecuniary interest is disclosed, the individual with the interest must not be involved in consideration or discussion of the matter in which he or she has the interest and must not vote on any question relating to the matter.

In rare situations this may not be possible, for example, if a conflict of interest is identified at or near the conclusion of a process. Appointing an independent person to be involved in decision-making would minimise the actual or perceived influence or involvement of the person with the actual or reasonably perceived conflict.

However, a broader range of options exists for dealing with conflicts of interest that do not have a pecuniary component. Choosing the right option to deal with the situation will depend on the circumstances and an objective assessment of it.

#### Options can include:

- Take no action because the conflict is assessed as being minor in nature or is eliminated by disclosure or effective supervision
- Allow limited involvement (e.g. Participate in discussion, but not in decision making)
- Prohibit any involvement
- Request the individual concerned relinquish or divest the personal interest which creates the conflict
- Appoint an independent person to manage the process to provide assurances of fairness and equity in the matter

#### **Appeals Process**

If an employee and their manager disagree with respect to any Conflict of Interest issue, an appeal may be made for a review to the Chief Human Resources Officer, or the Chief Medical Officer, or through other options available to the employee.

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# **Appendix 1: Conflict of Interest Examples and Recommended Actions**

Listed below, under various classifications, are situations where conflicts of interest may potentially occur and a recommended action to avoid or deal with the conflict.

**Purchasing of Goods and Services or Letting of Contracts** 

Situation	Recommended Action
Accepting gifts or benefits from suppliers, or other individuals, involved in the provision of goods and/or services could present a conflict of interest or obligation and be perceived as encouraging or obliging the employee to favour that supplier. Gifts and benefits can take many forms e.g. Lucky door prizes, raffles, travel, meals. It also includes opportunities to attend educational conferences or meetings and attendance at or participation in sports events.	Refer to your policy on Sponsorship, Donations, Gifts and Corporate Hospitality. Best practice is to accept the gift on behalf of the unit for which you work. , Report that you received the gift to your manager to record the details appropriately. Complete the Sponsorship, Donations, Gifts and Corporate Hospitality Declaration form. Note that there are limits placed on the value of gifts that can be received. Relevant register: Gifts Register
Selection of Tenders/Appointment of contractors: Preferring tenderers or prospective contractors with whom there is a private relationship	Where there is a private interest with any Tenderer or contractor, the employee must declare their conflict of interest and withdraw from the selection process.

#### Recruitment

Situation	Recommended Action
Sitting as a member on selection panels	Declare the interest and withdraw from any
where applicants for the position are	part of the recruitment process is the
known to the member personally, as	preferred option; however in some situations
family, friend or close associate, to an	it may be necessary to include the person
extent that could be considered to be a	with the conflict on the panel (for example
conflict of interest.	in cases where they have specific expertise
	that is required). In these cases it may be an
	option to include an independent person in
	the recruitment process.
	Relevant register: Staff Interests Register

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# **Appendix 1: Conflict of Interest Examples and Recommended Actions, Continued**

Situation	Recommended Action
Being in a position to <b>influence the</b>	Declare the interest. Other choices as noted
<b>selectio</b> n, or non-selection, of an applicant	above.
for a position where the applicant is known	Relevant register: Staff Interests Register
personally and involvement could be	
perceived to be a conflict of interest.	

#### **Staff Administration**

Situation	Recommended Action
Having a close personal and/or family	All employees are to be treated equally and
relationship with another employee over	fairly and any relationships that could be
whom control is exercised.	perceived to be of possible concern should be
	brought to the attention of the appropriate
	senior employee. If it appears that employees
	are being given preferential treatment, these
	concerns should be addressed through the
	disciplinary process.
	Relevant register: Staff Interests Register

#### **Presentations to the Board or Other Decision Makers**

Situation	Recommended Action
Making a written or oral presentation to the Board (or to another Auckland DHB decision making body) about equipment, facilities or services when the presenter has, or is contemplating, private sector involvement in a similar	At the start of the presentation the presented is expected to explicitly declare their private practice involvement. The Board or other decision making body then as an opportunity to ask questions about this interest.
service.	When arrangements are being made for a staff member to make a presentation to the Board, the staff member will be reminded of the expectation to declare private practice commitments.  Relevant register: Staff Interests Register

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# **Appendix 1: Conflict of Interest Examples and Recommended Actions, Continued**

#### **Improper Actions**

Promoting friends or relatives where other employees are more deserving.

Preferentially rostering staff to the advantage of particular individuals due to personal association with those persons. This can have financial (penalty rates, etc.) advantage to the favoured individuals to the disadvantage of other employees.

Allocation of overtime regularly to particular individuals to the disadvantage of other persons equally entitled and equally efficient.

Assessment and/or inappropriate recommendation of particular individuals over others because of personal associations, for such things as:

- Training courses
- Attending conferences
- Job or advancement opportunities

Recommending incremental progression, or non-progression, of particular employees due to personal interests, or attitudes, that are not aligned to the work situation.

Giving preference for the taking of leave by individuals to the detriment of others due to personal association.

Not applying the same rules equally to all employees because of personal association, e.g. Failure to address issues of late attendance, non-performance, etc.

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# **Appendix 1: Conflict of Interest Examples and Recommended Actions, Continued**

**Client/Patient Relationship** 

Situation	Recommended Action
Providing information or making	Staff are not to give preferential treatment to
recommendations to client/patient regarding	personal associates at the expense of others.
service providers where one of the service	(Wherever practicable, staff are not to
providers is a <b>close friend/relative</b> , etc.	recommend any one service provider or firm.
Providing information or making	They should provide "lists" of available
recommendations to patients by	service providers/firms.) If a staff member is
recommending yourself in a private capacity.	found to have received a financial return for
	recommending one service provider, or firm,
	or oneself, disciplinary action taken may
	include dismissal.
	Relevant register: Staff Interests Register

#### Membership of Associations or Clubs, Professional Organisations, Political Parties

Situation	Recommended Action
Being involved in decision-making processes	Declare the interest and allow management
of the District Health Board or a professional	to determine the extent of involvement. If an
body, association, etc. that could have an	employee is found to have made or
effect on the method of operation of the	influenced a decision to the District Health
District Health Board or that association,	Board's detriment, then that employee could
club, professional organisation, etc. that the	be subject to disciplinary action and possible
employee is a member of, or has an interest	dismissal depending on the circumstances.
in.	Relevant register: Staff Interests Register

#### **Clinicians and Other Health Professionals**

Health professionals encounter a variety of circumstances in their day-to-day work which could give rise to potential conflicts of interest.

Situation	Recommended Action
Establishing a relationship with a	Declare any potential conflict of interest to
pharmaceutical company or medical	the Chief Executive Officer (CE) or
equipment supplier where it could be	authorised delegate(s) e.g. Your manager
perceived that preference was given to that	Relevant register: Staff Interests Register
particular company during procurement/	
tendering process.	

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# **Appendix 1: Conflict of Interest Examples and** Recommended Actions, Continued

Health Board

Situation	Recommended Action
Accepting travel and accommodation fees to present research findings.	Obtain approval from CE or authorised delegate(s) for accepting travel and
	accommodation fees and releasing of possible confidential information.  Relevant register: Gifts Register
Accepting <b>payment of fees</b> and/or honorariums for sitting on committees	If a fee-for-service is received and the service is provided <b>during working hours</b> , then the income must be declared and provided to the organisation. (Also refer to Secondary/Additional Employment Policy) <i>Relevant register: Gifts Register</i>
Participating on <b>professional boards</b> , <b>committees</b> , <b>societies</b> , etc. Which could constitute a conflict of interest with position held in health organisation.	Obtain approval from CE or authorised delegate(s) to participate in external boards, etc. where there is any or could be a perception of a conflict with the duties or functions performed in the health organisation.  Relevant register: Staff Interests Register
Having <b>directorships</b> and <b>share holdings</b> in private companies, associations, etc. which deal with the health organisation.	Declare the interest to the CE or authorised delegate(s) who would then decide whether a conflict of interest existed and possibly restrict the person's involvement in the District Health Board's processes or request resignation from external involvement.  Relevant register: Staff Interests Register
Evaluating new <b>products</b> / <b>drugs</b> where decisions may be influenced by personal associations/offers of samples or equipment, whether to the individual or the organisation	Declare any potential conflict of interest to the CE or authorised delegate(s).  Relevant register: Staff Interests Register
Evaluating new <b>products</b> / <b>techniques devices</b> developed by employees also involved in clinical trials of same; or when a company licensed to use an employee's invention is sponsoring trial to be undertaken with the District Health Board	This must be approved by the Clinical Review Board and the Research Review Committee, who will decide on how to manage the conflict and legal responsibilities.  Relevant register: Staff Interests Register

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